

IN THE UNITED STATES DISTRICT COURT

FOR THE NORTHERN DISTRICT OF CALIFORNIA

10 FREDDIE LAMBRIGHT, JR.,

No. C 07 4340 CW

11 Plaintiff,

ORDER GRANTING IN
PART AND DENYING
IN PART
DEFENDANTS'
MOTION TO DISMISS
AND GRANTING
DEFENDANTS'
PETITION TO
COMPEL
ARBITRATION

12 v.

13 FEDERAL HOME LOAN BANK OF SAN
14 FRANCISCO, ANITA ADAMS, EMMANUEL
15 UNGSON and DOES 1-50,

16 Defendants.

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18
19 Defendants Federal Home Loan Bank of San Francisco (FHLBSF),
20 Anita Adams and Emmanuel Ungson move under Federal Rule of Civil
21 Procedure 12(b)(6) to dismiss Plaintiff Freddie Lambright, Jr.'s
22 state law claims and to dismiss all claims against the individual
23 Defendants. Defendants further petition the Court to compel
24 arbitration of Plaintiff's remaining claims. Plaintiff Freddie
25 Lambright, Jr. opposes the motion and petition. Having considered
26 all the papers filed by the parties, the Court GRANTS Defendants'
27 motion in part and DENIES it in part and GRANTS Defendants'
28 petition.

1 BACKGROUND

2 Plaintiff, an African American, worked as a Senior Community
3 Investment Consultant at FHLBSF from September 1, 1995 to May 7,
4 2007. Defendant Adams was Defendant FHLBSF's Vice President and
5 Director of Community Investment; Defendant Ungson was Assistant
6 Vice President of Community Investment. Plaintiff alleges that
7 Defendants harassed and discriminated against him in various ways
8 during his twelve years as an employee at FHLBSF.

9 In 1996, Defendant Adams told Plaintiff that she did not want
10 him to talk with a fellow African-American employee all day.
11 Defendant Adams also required Plaintiff and the aforementioned
12 employee to attend writing classes because they did not write to
13 her satisfaction. Deeming such actions to constitute harassment
14 and a hostile work environment, Plaintiff complained to human
15 resources (HR) and got approval for counseling of Defendant Adams
16 and himself. After counseling, Defendant Adams returned to abusing
17 and harassing Plaintiff verbally. During a staff meeting,
18 Defendant Adams humiliated Plaintiff to the point that she was told
19 that she owed him an apology. When Plaintiff suggested that they
20 return to counseling, Defendant Adams said human resources could
21 resolve the problem. Plaintiff again went to human resources,
22 which agreed to help him. An HR representative met with Plaintiff
23 and Defendant Adams to no avail, and Plaintiff resorted to avoiding
24 Defendant Adams. FHLBSF placed an additional layer of management
25 between Plaintiff and Defendant Adams as a buffer.

26 Plaintiff alleges that Defendant Ungson facilitated Defendant
27 Adams' abuse and harassment of Plaintiff. In October, 2006,

1 Defendant Ungson told Plaintiff of complaints that Plaintiff was
2 never at his desk and not performing his duties. Plaintiff asked
3 to confront his accusers but was refused. Scrutiny of Plaintiff
4 made him so uncomfortable as to seek assistance from FHLBSF's
5 Employee Assistance Program (EAP). EAP advised him to contact HR,
6 which told him not to be concerned with what others had said about
7 him and to discuss with Defendant Ungson his expectations of
8 Plaintiff. Plaintiff told Defendant Ungson that he was performing
9 his work, as demonstrated by his caseload activity. But in
10 January, 2007, Defendant Ungson again received a complaint about
11 Plaintiff not performing his duties, and Plaintiff again was given
12 no opportunity to contest it. That same month, Plaintiff again
13 contacted EAP, which offered him the opportunity to speak with a
14 psychiatrist and advised him to speak with HR. Plaintiff spoke
15 with a Senior Vice President (SVP) of HR, who admitted that he was
16 aware of past problems with Defendant Adams. The SVP repeated HR's
17 earlier advice not to be concerned with complaints being made to
18 Defendant Ungson and to speak directly to Defendant Ungson about
19 what his expectations were.

20 In February, 2007, Plaintiff spoke with Defendant Ungson.
21 Also at that time, Plaintiff's performance review showed Plaintiff
22 exceeded or greatly exceeded expectations.

23 In April, 2007, Plaintiff requested and was approved for
24 several days of vacation -- May 3, 4 and 7. Defendant Ungson
25 assured Plaintiff that Plaintiff's caseload would be light then
26 because FHLBSF had additional staff for its bi-annual feasibility
27 review. Nevertheless, Plaintiff received a heavy caseload prior to
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1 his vacation.

2 On May 1, 2007, Plaintiff asked Defendant Ungson not to count
3 the vacation days against him because he was going to have to work
4 full-time while on vacation. Defendant Ungson told Plaintiff that
5 Defendant Adams had to approve this request and that he, Defendant
6 Ungson, would speak with Defendant Adams about it when Defendant
7 Adams returned to work the next day.

8 On May 2, 2007, Plaintiff came to the office to complete a
9 pending report and collect the files he needed in order to work
10 while on vacation. Plaintiff did not speak with or hear from
11 Defendants Ungson or Adams as to whether Defendant Adams had
12 approved Plaintiff's request that his vacation days not be counted
13 as such.

14 On May 3, 2007, Defendant Ungson confirmed Plaintiff's
15 scheduled vacation. On May 7, Plaintiff returned a day early from
16 vacation to process the work he had done on vacation. On May 8,
17 Plaintiff returned to work to find he had been terminated effective
18 May 7 for dishonesty, insubordination and failure to comply with
19 policy and procedure. Also on May 8, Plaintiff was told that his
20 vacation balance was negative and that he owed \$1,341.75 for
21 vacation paid but not earned.

22 PROCEDURAL HISTORY

23 On August 22, 2007, Plaintiff filed in this Court a complaint
24 against Defendant FHLBSF for racial discrimination in violation of
25 Title 42 U.S.C. § 1981; racial discrimination in violation of
26 Title 42 U.S.C. §§ 2000 et seq. (Title VII); racial discrimination
27 in violation of Cal. Gov. Code § 12940 (Fair Employment and Housing
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1 Act (FEHA)); harassment in violation of the FEHA; retaliation in
2 violation of Title VII and the FEHA; wrongful termination in
3 violation of public policy in violation of the FEHA; failure to
4 maintain an environment free from harassment in violation of the
5 FEHA; failure to investigate in violation of the FEHA; hostile work
6 environment in violation of the FEHA and intentional infliction of
7 emotional distress. In all but the § 1981, Title VII and FEHA
8 racial discrimination charges, Plaintiff sues the individual
9 Defendants in addition to Defendant FHLBSF.

10 DISCUSSION

11 I. Motion to Dismiss Under Federal Rule of Civil Procedure
12 12(b)(6)

13 A. Legal Standard

14 All material allegations in a complaint will be taken as true
15 and construed in the light most favorable to the plaintiff. NL
16 Indus., Inc. v. Kaplan, 792 F.2d 896, 898 (9th Cir. 1986).

17 A complaint must contain a "short and plain statement of the
18 claim showing that the pleader is entitled to relief." Fed. R.
19 Civ. P. 8(a). "Each averment of a pleading shall be simple,
20 concise, and direct. No technical forms of pleading or motions are
21 required." Fed. R. Civ. P. 8(e). The Federal Rules of Civil
22 Procedure do not require a claimant to set out in detail the facts
23 upon which he bases his claim. Bell Atl. Corp. v. Twombly,
24 — U.S. __, 127 S.Ct. 1955, 1964 (2007).

25 When granting a motion to dismiss, a court is generally
26 required to grant a plaintiff leave to amend, even if no request to
27 amend the pleading was made, unless amendment would be futile.

1 Cook, Perkiss & Liehe, Inc. v. N. Cal. Collection Serv. Inc., 911
2 F.2d 242, 246-47 (9th Cir. 1990). In determining whether amendment
3 would be futile, a court examines whether the complaint could be
4 amended to cure the defect requiring dismissal "without
5 contradicting any of the allegations of [the] original complaint."
6 Reddy v. Litton Indus., Inc., 912 F.2d 291, 296 (9th Cir. 1990).
7 Leave to amend should be liberally granted, but an amended
8 complaint cannot allege facts inconsistent with the challenged
9 pleading. Id. at 296-97.

10 B. Preemption by the Federal Home Loan Bank Act
11 Defendants move to dismiss on the grounds that all of
12 Plaintiff's state law claims are preempted by the Federal Home Loan
13 Bank Act (FHLBA), 12 U.S.C. §§ 1421 et seq. Under the United
14 States Constitution's Supremacy Clause, state law that conflicts
15 with federal law has no effect. Cipollone v. Liggett Group, Inc.,
16 505 U.S. 504, 516 (1992) (citing U.S. Const. art. VI, cl. 2).
17 Federal preemption of state law may be express or implied. Shaw v.
18 Delta Airlines, Inc., 463 U.S. 85, 95 (1983).

19 The FHLBA gives Federal Home Loan Banks (FHLBs)
20 the power . . . to select, employ, and fix the compensation
21 of such officers, employees, attorneys, and agents as shall
22 be necessary for the transaction of its business,; [sic] to
23 define their duties, require bonds of them and fix the
24 penalties thereof, and to dismiss at pleasure such
25 officers, employees, attorneys, and agents. . . .

26 12 U.S.C. § 1432(a).

27 C. Intentional Infliction of Emotional Distress Claim
28 In the Ninth Circuit, the at-pleasure provision of FHLBA
29 preempts the field of the employment relationship, where an FHLB's
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1 wrongful acts would otherwise support causes of action for an
2 employee's claim of intentional infliction of emotional distress.
3 Walleri v. Federal Home Loan Bank of Seattle, 83 F.3d 1575, 1582
4 (9th Cir. 1996). In Walleri, the plaintiff based her intentional
5 infliction of emotional distress claim on charges that the
6 defendants, her supervisors at a FHLB, had discouraged and
7 interfered with the performance of her contractual duties and
8 subjected her to, among other things, confrontational meetings with
9 supervisors, removal from her examiner-in-charge position, a
10 performance rating of "unacceptable," denial of part-time work and
11 finally termination. Id. The Ninth Circuit held that "attaching
12 the label of 'intentional emotional distress' to these allegations
13 does not alter the fact that they are all addressed to defendants'
14 management of the employment relationship" and that the § 1432(a)
15 at-pleasure provision "left no room for oversight under state law
16 over the manner in which that power is exercised." Id.
17 Accordingly, the Ninth Circuit affirmed the district court's
18 dismissal of Walleri's emotional distress claim. Id.

19 In the instant case, Plaintiff's charge of intentional
20 infliction of emotional distress is also based on such allegations.
21 For example, Defendant Adams told Plaintiff that she did not want
22 him to talk all day with a co-employee and required him to attend
23 writing classes. Complaints were made as to Plaintiff's work
24 performance, he was assigned a heavy caseload instead of a promised
25 light caseload and he was terminated for disloyalty,
26 insubordination and failure to comply with policy and procedure.
27 As did Walleri's, these allegations relate solely to Defendants'

1 employment relationship with Plaintiff.

2 Plaintiff argues that the extreme and outrageous conduct he
3 complains of is wholly unrelated to any employment activity. It is
4 not. That Plaintiff also claims racial discrimination, harassment
5 and retaliation does not alter the fact that the alleged conduct
6 underlying his emotional distress claim lies fully within the ambit
7 of the employment relationship.

8 Construing Plaintiff's complaint in the light most favorable
9 to him and accepting all his factual allegations as true, the Court
10 concludes that Plaintiff's allegations with respect to his
11 intentional infliction of emotional distress claim arise out of his
12 employment relationship with FHLBSF. Therefore, the FHLBA preempts
13 this claim. For these reasons, the claim of intentional infliction
14 of emotional distress is DISMISSED.

15 D. Claims Brought Under California's Fair Employment and
16 Housing Act

17 In Walleri, the Ninth Circuit also held that Title 12 U.S.C.
18 § 1432(a) preempts the field of employees' wrongful termination
19 suits against FHLBs under state law. Id.; see also Inglis v.
20 Feinerman, 701 F.2d 97, 98-99 (9th Cir. 1983) (holding that
21 § 1432(a) preempted a wrongful discharge claim by a FHLBA
22 employee), cert. denied, 464 U.S. 1040 (1984); Bollow v. Federal
23 Reserve Bank of San Francisco, 650 F.2d 1093, 1097-98 (9th Cir.
24 1981) (finding such a claim against a Federal Reserve Bank (FRB)
25 preempted by the identical phrase, "to dismiss at pleasure," in the

1 Federal Reserve Act (FRA), 12 U.S.C. § 341(Fifth)).¹

2 More recently, the Ninth Circuit held that, although federal
3 anti-discrimination law conflicts with federal banks' authority "to
4 dismiss at pleasure," the "at-pleasure" provision of the NBA is
5 repealed by implication to the extent necessary to give effect to
6 the later-enacted Age Discrimination in Employment Act (ADEA), even
7 if that effect is pursued under a state law cause of action --
8 provided the state law mirrors the ADEA. Kroske v. U.S. Bank
9 Corp., 432 F.3d 976, 986-87 (9th Cir. 2005), cert. denied, U.S.
10 Bank Corp. v. Kroske, 127 S.Ct. 157 (2006).

11 In Kroske, the plaintiff had brought her claim of wrongful
12 termination on the basis of age under the Washington Law Against
13 Discrimination (WLAD), Wash. Rev. Code §§ 49.60.030-.400. Kroske,
14 432 F.3d at 978-79. The district court had granted a motion for
15 summary judgment for the defendant bank, which was governed by the
16 NBA, concluding that NBA § 24(Fifth) preempts the field of law
17 regulating the bank's employment practices and therefore preempted
18 Kroske's claim under the WLAD. Id. On appeal, the Ninth Circuit
19 held that because the at-pleasure provision was repealed by

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21 ¹ The FHLBA, FRA and NBA confer on FHLBs, FRBs and national
22 banks the authority to dismiss "at pleasure," and courts cite
23 authority on these Acts interchangeably. See, e.g., Osei-Bonsu v.
24 Federal Home Loan Bank of New York, 726 F. Supp. 95, 97-98
25 (S.D.N.Y. 1989) (likening FHLBs to FRBs and citing courts'
26 interpretations of the "at pleasure" provisions in the FHLBA and
27 FRA). Unlike the FRA, whose dismiss-at-pleasure provision
encompasses "officers or employees," 12 U.S.C. § 341(Fifth), and
the NBA, which grants the power as to directors, executives and
officers, 12 U.S.C. § 24(Fifth), the FHBLA at-pleasure provision is
broader, including "officers, employees, attorneys, and agents."
12 U.S.C. § 1432(a). For this reason, the Court need not parse
whether Plaintiff was an officer or agent of the FHBLF, because it
is uncontested that he was at least an employee.

1 implication to the extent necessary to give effect to the ADEA, the
2 NBA did not preempt Kroske's state law claim "as limited by the
3 ADEA." Id. Important to the court in allowing the plaintiff's
4 WLAD claim to stand was that the WLAD's anti-age-discrimination
5 provision "mirrors the substantive provisions of the ADEA and is
6 interpreted consistently with the ADEA." Id. at 987.

7 Plaintiff argues that, by analogy, the later-enacted Title VII
8 repeals the FHLBA to the extent necessary to give effect to Title
9 VII and to state laws that mirror it. Defendants contend that
10 California's FEHA does not mirror Title VII like the WLAD mirrors
11 the ADEA. They note that the FEHA (1) has a longer statute of
12 limitations, (2) creates additional protections and thus additional
13 protected classes and (3) allows for remedies not available under
14 Title VII.

15 However, the WLAD has a longer statute of limitations and
16 protects more classes of people than the ADEA. But Plaintiff
17 brings suit within Title VII's statutes of limitations, and he is a
18 member of a racial minority protected by Title VII. Moreover, just
19 as Washington state courts look to the ADEA to interpret the WLAD,
20 "[t]he California courts consistently look to Title VII for
21 guidance in interpreting FEHA." Kohler v. Inter-Tel Techs., 244
22 F.3d 1167, 1172 (9th Cir. 2001).

23 It is true that the FEHA offers greater relief than Title VII:
24 courts may award unlimited compensatory and punitive damages under
25 the FEHA. Murillo v. Rite Stuff Foods, Inc., 65 Cal. App. 4th 833
26 (1998). But as the Kroske court allowed WLAD claims against a FHLB
27 "as limited by the ADEA," this Court can limit relief for

1 Plaintiff's FEHA claims against Defendant FHLBSF to that which is
2 available under Title VII.

3 A more problematic distinction between the FEHA and Title VII
4 is that individual employees cannot be held liable for damages
5 under Title VII, except in their official capacities. See 42
6 U.S.C. §§ 2000e-16(c); Ortez v. Washington County, 88 F.3d 804, 808
7 (9th Cir. 1996); Miller v. Maxwell's Int'l, Inc., 991 F.2d 583, 587
8 (9th Cir. 1993).² Because Congress did not contemplate causes of
9 action against individual defendants in Title VII, Defendants'
10 motion to dismiss Petitioner's FEHA claims is GRANTED as to all
11 FEHA claims against Defendants Adams and Ungson.

12 Both Plaintiff and Defendants cite Peatros v. Bank of America
13 NT&SA, 22 Cal. 4th 147 (2000). However, the Court must follow the
14 Ninth Circuit's lead in Kroske. Analogizing the reasoning in
15 Kroske to the instant case, the Court concludes that the FEHA
16 limits a FHLB's § 1432(a) power to dismiss at pleasure "officers,
17 employees, attorneys, and agents" only to the extent of allowing
18 against FHLBs claims under state law that mirrors Title VII.

19 Plaintiff's FEHA claims of race-based discrimination,
20 harassment, retaliation, wrongful termination, failure to maintain
21 an environment free from harassment, failure to investigate and
22 hostile work environment could just as easily be Title VII claims
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24 ² Courts have allowed Title VII suits against individual
25 defendants only in their official capacity. See Ortez, 88 F.3d at
26 808-09; Taylor v. ScottPolar Corp., 995 F. Supp. 1072, 1079 (D.
27 Ariz. 1998). However, the employer alone is liable for any
violation of Title VII; therefore, claims against the individuals
in their official capacity merge into claims against the employer.
Id.; see also Gary v. Long, 59 F.3d 1391, 1399 (D.C. Cir. 1995).

1 as FEHA claims. Congress enacted Title VII to allow such causes of
2 action in all workplaces, including FHLBs. Plaintiff has brought
3 his claims within Title VII's statute of limitations, and Plaintiff
4 is a member of a class that Title VII protects. Although Plaintiff
5 may not pursue remedies Congress did not provide for Title VII
6 claims and may not sue individual Defendants, he may pursue the
7 FEHA claims to the extent that they mirror Title VII causes of
8 action.

9 Therefore Defendants' motion to dismiss Petitioner's FEHA
10 claims against Defendant FHLBSF is DENIED.

11 E. Title VII Retaliation Claim Against Individual Defendants
12 As explained above, individuals are generally not proper
13 defendants in Title VII suits. Accordingly, the Court DISMISSES
14 the Title VII retaliation claim against Defendants Adams and
15 Ungson.

16 II. Petition to Compel Arbitration

17 Defendants petition to compel arbitration of any of
18 Plaintiff's claims that survive Defendants' motion to dismiss in
19 accordance with FHLBSF's arbitration agreement with employees, as
20 stated in the Employee Handbook.

21 According to Defendants, Plaintiff signed the Acceptance of,
22 and Agreement to, Defendant FHLBSF's arbitration agreement and thus
23 should be compelled to comply with his contractual obligation to
24 arbitrate his dispute with Defendants. Plaintiff argues that the
25 agreement is procedurally and substantively unconscionable and
26 therefore unenforceable.

27 Under the Federal Arbitration Act (FAA), 9 U.S.C. §§ 1 et

1 seq., written agreements that controversies between parties shall
2 be settled by arbitration are "valid, irrevocable, and enforceable,
3 save on such grounds as exist in law or at equity for revocation of
4 any contract." 9 U.S.C. § 2. A party aggrieved by the refusal of
5 another to arbitrate under a written arbitration agreement may
6 petition the district court in which an action has been commenced
7 for an order directing that arbitration proceed as provided for in
8 the agreement. 9 U.S.C. § 4. If the court is satisfied "that the
9 making of the arbitration agreement or the failure to comply with
10 the agreement is not in issue, the court shall make an order
11 directing the parties to proceed to arbitration in accordance with
12 the terms of the agreement." Id.

13 In determining whether an agreement to arbitrate is valid,
14 federal courts must "apply ordinary state-law principles that
15 govern the formation of contracts." Circuit City Stores v. Adams,
16 279 F.3d 889, 892 (9th Cir. 2002) (quoting First Options of
17 Chicago, Inc. v. Kaplan, 514 U.S. 938, 944 (1995)). "General
18 contract defenses such as fraud, duress or unconscionability,
19 grounded in state contract law, may operate to invalidate
20 arbitration agreements." Id. (citing Doctor's Assocs., Inc. v.
21 Casarotto, 517 U.S. 681, 687 (1996)); Ticknor v. Choice Hotels
22 Int'l, Inc., 265 F.3d 931 (9th Cir. 2001) (citing same). "If the
23 court as a matter of law finds the contract or any clause of the
24 contract to have been unconscionable at the time it was made the
25 court may refuse to enforce the contract. . . ." Cal. Civ.
26 Code § 1670.5(a).

27 Under California law, unconscionability has both a procedural
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1 and a substantive component. Although both procedural and
2 substantive unconscionability must be present before a court will
3 refuse to enforce a contract, they need not be present to the same
4 degree: "the more substantively oppressive the contract terms, the
5 less evidence of procedural unconscionability is required to come
6 to the conclusion that the term is unenforceable, and vice versa."
7 Armendariz v. Found. Health Psychcare Servs., 24 Cal. 4th 83, 114
8 (2000).

9 The procedural element focuses on two factors: oppression
10 and surprise. Oppression arises from an inequality of
11 bargaining power which results in no real negotiation and
12 an absence of meaningful choice. Surprise involves the
extent to which the supposedly agreed-upon terms of the
bargain are hidden in a prolix printed form drafted by the
party seeking to enforce the disputed terms.

13 Ellis v. McKinnon Broad. Co., 18 Cal. App. 4th 1796, 1803 (1993)
14 (internal citations omitted); see also Am. Software, Inc. v. Ali,
15 46 Cal. App. 4th 1386, 1390 (1996) ("Indicia of procedural
16 unconscionability include oppression . . . and surprise. . . .").

17 A contract or clause is procedurally unconscionable if it is a
18 contract of adhesion. Circuit City Stores v. Adams, 279 F.3d at
19 893 ("The [arbitration agreement] is procedurally unconscionable
20 because it is a contract of adhesion."); see also Flores v.
21 Transamerica Homefirst, Inc., 93 Cal. App. 4th 846, 853 (2002) ("A
22 finding of a contract of adhesion is essentially a finding of
23 procedural unconscionability."). A contract of adhesion is a
24 "standardized contract, which, imposed and drafted by the party of
25 superior bargaining strength, relegates to the subscribing party
26 only the opportunity to adhere to the contract or reject it."
27 Armendariz, 24 Cal. 4th at 113 (quoting Neal v. State Farm Ins.

1 Co., 188 Cal. App. 2d 690, 694 (1961)).

2 In Armendariz, the California Supreme Court found an
3 arbitration contract to be procedurally unconscionable because
4 "[i]t was imposed on employees as a condition of employment and
5 there was no opportunity to negotiate." 24 Cal. 4th at 114-15.
6 The court explained that "the economic pressure exerted by
7 employers on all but the most sought-after employees may be
8 particularly acute, for the arbitration agreement stands between
9 the employee and necessary employment, and few employees are in a
10 position to refuse a job because of an arbitration requirement."

11 Id.

12 Substantive unconscionability focuses on the harshness and
13 one-sided nature of the substantive terms of the contract. A & M
14 Produce Co. v. FMC Corp., 135 Cal. App. 3d 473, 486-87 (1982). An
15 adhesive agreement to arbitrate will satisfy this general standard
16 for substantive unconscionability if the agreement lacks a "modicum
17 of bilaterality." Armendariz, 24 Cal. 4th at 117. Whether an
18 arbitration agreement is sufficiently bilateral is determined by an
19 examination of the actual effects of the challenged provisions.
20 Ellis, 18 Cal. App. 4th at 1803 ("Substantive unconscionability
21 . . . refers to an overly harsh allocation of risks or costs which
22 is not justified by the circumstances under which the contract was
23 made.") (internal quotation marks omitted).

24 In addition, an employment agreement that requires the
25 arbitration of unwaivable statutory claims is lawful only if it
26 (1) provides for neutral arbitrators, (2) provides for more
27 than minimal discovery, (3) requires a written award, (4)
provides for all of the types of relief that would

1 otherwise be available in court, and (5) does not require
2 employees to pay either unreasonable costs or any
3 arbitrators' fees or expenses as a condition of access to
4 the arbitration forum.

5 Armendariz, 24 Cal. 4th at 102 (quoting Cole v. Breuns Intern. Sec.
6 Serv., 105 F.3d 1465, 1482 (D.C. Cir. 1997)).

7 Defendant suggests that an arbitration agreement passes muster
8 under Armendariz if it meets five minimum requirements: a neutral
9 arbitrator, no limits on statutory remedies, adequate discovery,
10 written arbitration awards and no requirement that plaintiffs pay
11 the costs of arbitration. This mischaracterizes Armendariz, in
12 which the California Supreme Court, after evaluating the minimum
13 requirements applicable to mandatory employment arbitration
14 agreements, went on to address other more general issues that also
15 "fall under the rubric of unconscionability." 24 Cal. 4th at 113.

16 A. Procedural Unconscionability

17 Plaintiff alleges that he had no opportunity to negotiate the
18 arbitration agreement in FHLBSF's Employee Handbook. He claims
19 that FHLBSF compels all job applicants and employees to sign the
20 arbitration agreement. Plaintiff alleges that he understood he
21 would be fired if he did not agree to binding arbitration.

22 Defendant argues that the fact that a person must sign a
23 contract as a condition of employment does not make the contract
24 unenforceable *per se*. This is true, but it does not address the
25 fact that such a contract is procedurally unconscionable. Cf.
26 Circuit City Stores, Inc. v. Najd, 294 F.3d 1104, 1108 (9th Cir.
27 2002) (holding arbitration agreement not procedurally
28 unconscionable under California law where employee was offered

1 opportunity to opt out and declined).

2 B. Substantive Unconscionability

3 A contract that is procedurally unconscionable may still be
4 enforceable if it is not also substantively unconscionable. The
5 arbitration agreement meets the five Armendariz criteria described
6 above. Plaintiff complains that splitting the cost of arbitration
7 between FHLBSF and employees is unconscionable. However,
8 Armendariz held that

9 when an employer imposes mandatory arbitration as a
10 condition of employment, the arbitration agreement or
11 arbitration process cannot generally require the employee
12 to bear any type of expense that the employee would not be
13 required to bear if he or she were free to bring the action
in court. This rule will ensure that employees bringing
FEHA claims will not be deterred by costs greater than the
usual costs incurred during litigation, costs that are
essentially imposed on an employee by the employer.

14 Armendariz, 24 Cal. 4th at 110-11. For its part, the arbitration
15 agreement provides,

16 You will not be required to pay anything more in the
17 arbitration process than you would have had to pay in
18 filing fees had you been permitted to file your claims in
19 court. The arbitrator will determine the amount you would
have had to pay in filing fees and will assess you that
amount. Other expenses of arbitration, including the
arbitrator's fees and expenses, will be paid by the Bank.

20 (Fontenot Decl. ¶ 4, Ex. A, 20.) This means of allocating the
21 costs of arbitration complies with the strictures of Armendariz and
22 is not unconscionable.

23 Calling it unconscionable unilaterality, Plaintiff objects to
24 the Employee Handbook's provision stating, "Except for the
25 employee's at-will status, the policies and procedures in the
26 Employee Handbook can be changed at any time by a written amendment
27 issued by authorized management." (Fontenot Decl. Ex. B.) This

1 provision is decidedly one-sided and advantageous to FHLBSF,
2 perhaps to the detriment of Plaintiff and other employees.
3 However, an evaluation of whether a contract of adhesion is
4 unconscionable "turns not only on a one-sided result, but also on
5 an absence of justification for it." Armendariz, 24 Cal. 4th at
6 117 (internal quotation marks omitted). Here, a ready
7 justification exists: the business realities of the workplace
8 dictate that employers be able to control and develop their
9 policies and procedures.

10 Defendants cite 24 Hour Fitness v. Superior Court, in which
11 the court found that an employer's discretionary power to modify
12 the terms of its personnel handbook in writing "indisputably
13 carries with it the duty to exercise that right fairly and in good
14 faith." 66 Cal. App. 4th 1199, 1214 (1998). In light of this
15 duty, such a modification provision does not render the contract
16 illusory. Id. Under 24 Hour Fitness, then, Defendant FHLBSF's
17 right to amend its employment policies in writing is not fatal to
18 the arbitration agreement.

19 Plaintiff contends that Defendant FHLBSF's reservation of the
20 right to "take other disciplinary action, up to and including
21 termination, instead of, or in addition to its claim in
22 arbitration," (Fontenot Decl. ¶ 4, Ex. A, 19), results in mere
23 illusory mutuality. But Defendants correctly point out that both
24 employees and the FHLBSF must submit any claim against the other to
25 arbitration. Thus, the obligation to arbitrate is mutual. The
26 one-sidedness in FHLBSF's reservation of the right to discipline or
27 even discharge employees instead of or in addition to filing its

1 claims in arbitration is justified as a legitimate "business
2 reality:" FHLBs cannot be expected to arbitrate all discipline or
3 discharges of at-will employees. See Armendariz, 24 Cal. 4th at
4 117-18 ("[U]nconscionability turns not only on a one-sided result,
5 but also on an absence of justification for it.") (internal
6 quotation marks omitted).

7 Because Defendant FHLBSF's arbitration agreement is not
8 substantively unconscionable, it is enforceable. Therefore,
9 Defendants' petition to arbitrate Plaintiff's remaining claims is
10 GRANTED.

1 CONCLUSION

2 For the foregoing reasons, the Court GRANTS Defendants' motion
3 to dismiss Plaintiff's intentional infliction of emotional distress
4 claim, without leave to amend. The Court further GRANTS with
5 prejudice Defendants' motion to dismiss Plaintiff's Title VII
6 retaliation claim against Defendants Adams and Ungson as well as
7 the FEHA claims against them. The Court DENIES Defendants' motion
8 to dismiss Plaintiff's FEHA claims against Defendant FHLBSF,
9 although Plaintiff will not be entitled to FEHA remedies greater
10 than Title VII remedies. Lastly, the Court GRANTS Defendants'
11 petition to compel arbitration of Plaintiff's claims under Title
12 VII, § 1981 and the FEHA against Defendant FHLBSF.

13 This case is stayed pending that arbitration. A case
14 management conference will be held on November 13, 2008 at 2 p.m.

16 IT IS SO ORDERED.

18 Dated: 12/3/07



19 CLAUDIA WILKEN
20 United States District Judge

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